

Final Report



INTEGRITY STAR

To the Asia Foundation, Ulaanbaatar, Mongolia

Submitted by Globe International

Reported Period October 26, 2010-January 14, 2010-

Total Budget in USD: 3,850 USD

Total Budget in MNT: 5,103,522 MNT

TITLE

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Integrity Star

Final report

1. Project background

Globe International was awarded a grant in the amount of 3850 USD for the project “Integrity star” on September 20, 2010. The project is closely linked to the Asia Foundation’s “Integrity Star” program whose purpose is to increase parliamentary voting transparency especially on laws directly or indirectly related to anti-corruption, including responsibility mechanisms, justice, and accountability.

The goal of the proposed project is to raise public awareness of parliamentarians’ political will on anti-corruption legislation.

Corruption is not only corrosive to democracy but also has a major negative impact on a country's development, but also damaging potential economic growth. Combating corruption requires compound and complex actions and the role of civil society is highly important.

Article 3 of the Mongolian Constitution (1992) says: "The power of the State is vested in the people of Mongolia. Citizens shall have rights to direct participation in state affairs through their elected representatives". Public oversight on the one hand and political will and commitment of elected Parliamentarians on other, are essential elements in creating a corruption-free environment.

The Mongolian Parliament showed its commitment to combating corruption by passing the Anti-corruption law and establishing the Anti-corruption Agency, but these practical actions are not sufficient to achieve the desired results.

Therefore, Globe International is implementing a two-month project to monitor MPs’ political will to combat corruption through use of an anti-corruption legislative scorecard.

Project Objectives:

- Review the laws and other legal documents contributing to a corruption-free environment
- Monitor the voting of elected public representatives on anti-corruption legislation and identify the committed MPs
- Inform the public of their representatives’ actions and commitment to making their voters’ lives better by eliminating corruption

The final report is presenting “Integrity stars” reports in Mongolian, information of press conference.

The previous progress report included information on the project’s progress, activities, and methodologies developed.

II. Project Results

- The team of researchers was formed
- Project concept papers translated into Mongolian

- The team held, two working meetings on methodology development during the reporting period.
- The team developed a methodology for evaluating anti-corruption articles in laws, Parliamentary Resolutions, and other relevant legal documents passed by the Parliament
- The team publicized a list of anti-corruption legislation passed by the parliament
- Evaluate and publicize the political will and commitment of elected representatives based on our anti-corruption legislative scorecard
- Inform the public of their representatives' practical actions, enabling them to compare the practical actions with their promises and speeches
- Publicize our report to the public through media and other information distribution tools and channels

Outputs:

- Project implementation schedule adopted
- Press releases and project introduction posted on Globe`s website
- Contracts with lawyers and researchers signed
- Methodology for issues developed
- Minutes of working meetings available
- List of laws indirectly related to anti-corruption
- Final research report ready

Input

- A lawyer contributed to the development of the list of the laws, Parliamentary Resolutions, and other relevant legal documents passed by the Parliament over the last two years.
- Two researcher reviewed and gathered data from parliamentary memos found on the government website and in the Parliamentary library
- A consultant contributed to methodology development
- Globe International staff members are contributing to the project

III. Project Activities

- Project preparation:

Globe International established a four-person team consisting of: team leader, lawyer, and two researchers to carry out the day-to-day project implementation.

Since the proposed team leader had to go to Thailand for a human rights training, we contracted with a lawyer to be responsible for project management, developing the research methodology, planning the work, and controlling the work schedule. She will summarize the team`s reports and develop the press conference program.

The project introduction and press releases in Mongolian and English were posted to the Globe International websites as

<http://www.globeinter.org.mn/?cmd=Record&menuid=375> (in Mongolian)

<http://www.globeinter.org.mn/?cmd=Record&menuid=375> (in English).

The project activity schedule was adopted by the head of Globe International. Globe International organized two meetings for methodology development:

The agenda called for discussion of:

- Formation of team to work on research and scorecard
- Principles of research
- Principles of methodology research
- Method and scope of research

The working meetings' purpose was to develop how to gather, enter and analyze the data. The team developed the research guidelines and the team leader prepared the draft guidelines.

Globe International organized two working meetings for discussion methodology.

- Methodology

The team leader developed the research methodology; goals and objectives, framework and scope, how to gather, enter and analyze the collected data. The methodology in Mongolian is enclosed to progress report.

- Research on legislation

The lawyer developed the list of laws, Parliamentary Resolutions, and other relevant legal documents passed by the Parliament over the last two years. The lawyer compiled the list of laws related anti-corruption including laws and law provisions supporting government transparency.

- Data gathering, entering and analysis

The two researchers looked through Parliamentary memos on discussions on the government website and in the Parliamentary library.

The team monitored 7 sessions and reviewed in total 154 memo discussion, 7 activity reports by Parliament in 2008.

Years	Memo discussion	Reports
2008	44	2
2009	79	4
2010	31	1
In total	154	7

In the framework of research period Parliament passed 534 legislation act, not passed law and policy plan directly related to the Anti-corruption.

Parliament passed laws indirectly related to the anti-corruption, responsibility mechanism, justice and accountability, such as 14 laws, 5 amendments, 14 Parliamentary Resolutions.

Globe International sent an official letter to Parliament seeking support in information gathering. Mr. Ts.Sharavdorj, head of Parliament Office agreed only to reviewing memos.

Unfortunately, Mr. Ts.Sharavdorj did not permit us to review voting results by name. Without permission, we cannot reveal voting results of Parliament members from Parliamentary records. Therefore, on October 27, 2010, we sent official letters to 76 individual MPs seeking support information on the voting results.

Only three members of Parliament, Kh.Temuujin, Ts.Sedvanchig, Ts.Munkh-Orgil, permission letter sent us.

We have faced such problems, head of Globe International met with D.Demberel, speaker of Parliament, and can get permission to look at the political will of the MPs to combat corruption through using anti-corruption legislative scorecard as monitoring tool. Information is included in final research report.

Please see last letter to Mr Ts. Sharavdorj and list of laws monitored by scorecard at Appendix #1, 2.

- Report completed

The team completed the report in Mongolian. We collected all data related to parliament transparency on voting, especially on laws directly or indirectly related to the anti-corruption, responsibility mechanism, justice and accountability.

Also we monitored 9 laws on the voting results by members of Parliament using scorecard as a research tool. Please see full report at Appendix #3.

- Publicity

We already booked Press Conference hall in Mongolnews Lcd. The report will be publicized through a Press Conference. The report also will be distributed through our e-marketing list and posted on GI's website.

Reported by D.Munkhburen

Ulaanbaatar, 21 January, 2011